# MEETING WITH SOUTH-EAST EUROPEAN GROUPS INTERESTED IN A CANADA-SEE INITIATIVE ON INCLUSIVE EDUCATION

Centre Premancan and Centre Elerji, June 3-5, 2003

**Report By** 

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#### **Background**

Gary Bunch (Chair, Board of Directors, Marsha Forest Centre, Toronto, Ontario, Canada) and Gerv Leyden (United Kingdom Associate, Marsha Forest Centre) visited Slovenia June 3 to June 5, 2003. Their purpose was to meet with representatives from various South-Eastern Europe (SEE) nations to further discussion regarding a joint Canadian-SEE initiative to strengthen movement in the participating nations toward inclusive education for persons with disabilities. Contact between the Marsha Forest Centre (MFC) and organizations related to disability in SEE began in the early 1990's. Marsha Forest and Jack Pearpoint were invited by Joze Primovic and others to Slovenia to work with Soncek (Zveza Drustev za Cerebralno Paralizo Slovenije) in the area of inclusion. More recently Gary Bunch and Gerv Leyden partnered in a research project on inclusive education with Dr. Lelia Kis-Gravas of the University of Zagreb, Croatia. This project involved a number of visits by Gary to European nations collaborating in the research project, including one to Zagreb and Samobor, Croatia. These various contacts brought into focus the value of a joint CANADA-SEE initiative with the objective of developing sustainable inclusive education supports and expertize throughout the area comprising the former Yugoslavia.

During 2002 and into 2003 the concept of a CANADA-SEE initiative began to move to the level of active discussion between MFC and players throughout SEE. Interest in an initiative began to grow as the value of inclusive education for citizens with disabilities and to their countries was considered. Tentative contact was made in Canada with the Canadian International Development Agency (CIDA), a federal agency with a mandate to support activities in other nations directed to positive change and

development. CIDA presently is engaged in collaborative partnerships with a number of the nations indicating interest in the strengthening of inclusive educational opportunities in SEE. CIDA officials have indicated interest in a discussion meeting, but have emphasized that no commitment can be made at this point.

Fortuitously, Zveza Soncek of Slovenia was planning a June regional meeting of organizations related to disabilities in order to maintain and cement regional ties. It was suggested by officers of Soncek that representatives of MFC attend the meeting to outline the possible initiative emerging from discussion among the few individuals involved so far. Joze Primovic, Sekretar, Sveze Soncek, and Franc Pronik, Predsednik, Zveza Soncek were central to extending the invitation to MFC and in reserving time during the regional meeting for discussion of the possible initiative.

#### **Presentation of the Inclusive Education Initiative Concept**

Attending the meeting were representatives from Bosnia-Herzegovina, Croatia, Montenegro, Sarajevo, Serbia, and Slovenia. Following the meeting an agency from Macedonia made contact with a request to be included in any future initiative. Though the regional meeting which made room for presentation of the possible inclusive education initiative was attended primarily by organizations related to cerebral palsy, participants representing other areas of disability, student groups, Ministries of Education and other government departments, universities, and other organizations also were present.

The full morning of Thursday, June 4 was reserved for presentation and discussion of the initiative. The afternoon meeting and evening meeting schedules were

designed flexibly to allow for individual and/or small group follow-up discussions. Many such discussions occurred.

Copies of a draft outline of a possible initiative had been made available to Soncek prior to the meeting. Copies for all participants were available on the Thursday morning (see Appendix A), as were samples of inclusive education publications from MFC and from Inclusion Press of Toronto. Inclusion Press is one of the potential Canadian supporters of the inclusive education initiative. One of its books on inclusive education has been translated into Slovenian and distributed in that nation.

Gary and Gerv presented the various parts of the possible inclusive education initiative outline. They emphasized that the actual form of any plan for a future initiative would be determined by a collaborative team of representatives from SEE and MFC. It was agreed by everyone that any project developed would be developed to reflect the culture and conditions of the participating nations. Assisting Gary and Gerv in their presentation was a Slovenian interpreter. Gerv, Joze, and volunteers from the group using graphic facilitation, a visual recording method designed by MFC to facilitate communication among meeting participants, developed a record of the meeting.

Approximately two hours were devoted to the initiative outline, and an additional 1<sup>1/2</sup> hours to questions on, and discussion of, the possible initiative, the development of points on values of inclusive education, and points to consider if discussion of the possible initiative moved to the proposal development stage.

Response by the group was positive. Many participants voiced strong support for an initiative in inclusive education and stated that their agencies would supply letters of support as an indication to CIDA that organizations supporting persons with disabilities, universities, governments, and associations of persons with disabilities viewed a collaborative initiative as important to their nations. Particularly emphasized was the potential of inclusive education in promoting recognition of persons with disabilities as full citizens of their countries and in leading to increased employment opportunity.

Quotes from a number of participants from various nations are provided below.

- We in Montenegro are very interested in this project. It comes at the right time in terms of reforming education for persons with disabilities. (NVO Staze)
- Such a project would be important in preparing teachers to teach students with disabilities and to understand them as members of the community.
- Our organization for blind and partially sighted students is very interested in this project. It fits well with other projects and recognizes the importance of research, educational assistants, teacher preparation, and the need to work with the non-disabled children as well.
- The Bosnia-Herzegovina Association for Helping People with Intellectual
   Disabilities will support this project because it brings together all the factors
   necessary to address a situation that must be changed.
- The University of Zagreb is interested in this project as it complements our plans in the area of disability and combines both theory and practice in schools.
- The Cerebral Palsy Association of Serbia always has inclusion in mind and supports this project because it recognizes the struggle we are engaged in to better our lives and that there should be no decisions concerning us without our participation.

- The Ministry of Education considers this a very important project and stronger than many other projects suggested to us. It recognizes that there are differences among the participating nations which must be recognized in any project. We will definitely provide a letter of support.
- We need better education and not just what we had before. Since the war we have not had even the access to education we had before. This project will give us hope for a better future and better education. (Cantonal Association for Patients Affected by Cerebral Paralysis and Polio Sarajevo and Cerebral Infantile Paralysis Association of Sarajevo, Bosnia-Herzegovina)
- As principal of a school I will provide a letter of support. Unlike this project, other projects discussed with us have had too much of a colonialist quality.
   We must learn how to bring students with disabilities into our community schools and work successfully with them.

#### **Points and Values for Consideration**

Points and values for consideration emerging from discussion (edited to support clarity) are noted below.

- Naming the project appropriately and determination of actual international partners.
- Bringing partners to a level of mutual collaboration.
- Developing a program plan for educating partners and their constituencies on the principles of inclusive education.

- Focusing on inclusive education as a strategic tool for rehabilitation of persons with disabilities (e.g. cerebral palsy) and improving their quality of life by moving beyond mere survival levels.
- Developing a strong education system for persons with disabilities.
- Including a focus on preparation for future employment and the improvement of employment opportunities.
- Working to replace the medical model of education with a social model based on active participation of all members.
- Developing publications to support sustainability of the inclusive education initiative.
- Recognition of the importance of participation in international nongovernment agency projects.
- Respecting differences among participating countries in terms of economies and levels of socio-economic development.
- Using a term descriptive of the project and the collaborating partners other than Balkan. (This was a strongly put and general recommendation.)
- NGO's must become the leading agent for moving education toward inclusion.
   It must be remembered that inclusion means everyone is included and is based on initiative and cooperation.
- Parents must be part of the initiative as they are the child's first educators and know the child best.
- The role of volunteers in the project must be strong and valued.

- In inclusive schools everyone benefits emotionally, socially, and educationally.
- Optimal goals must be set and reached if satisfaction is to be achieved.
- Financial support cannot be the primary motivator. Moving toward independence is necessary. (Sustainability must be a major objective of a project such as the one being conceptualized.)
- A central goal is to educate parents, teachers, professors, principals about inclusive education.

#### Follow-Up

Follow-up to this first meeting will include a number of activities. The first is preparation and dissemination of this report to all participants.

Second is continued communication among those interested in the initiative.

Attached to this report are the names and contact information for as many participants as were available. Joze is being asked to forward the report to any participants not receiving this directly. We request that all recipients respond to Gary (gbunch@edu.yorku.ca) so that a complete set of e-mail and mailing addresses is compiled.

Third is to consider how each participating nation could contribute to the project in various ways (i. e. financially, meeting space, office space, materials, personnel time, etc.) to the extent possible for the organizations providing the letters of support.

Fourth will be the scheduling of a meeting in the Fall of 2003 between representatives of MFC and CIDA. The purposes of this meeting will be to determine level of CIDA interest, to emphasize need for funding for preparation of a full proposal, and to discover CIDA proposal guidelines.

Note: No discussion of this project has been held directly with CIDA, other than a few e mails and telephone calls, to date. No commitments of any kind have been made by CIDA. At this time CIDA has indicated interest in discussion of the concept of an initiative in the SEE area.

#### APPENDIX A

## INCLUSIVE EDUCATION INITIATIVE OUTLINE AS PRESENTED AT ELERJI, SLOVENIA MEETING DEVELOPMENT OF A REGIONAL PROGRAM

### TO STIMULATE AND SUPPORT INCLUSIVE EDUCATION IN CROATIA, SLOVENIA, MONTENEGRO, & BOSNIA-HERZEGOVINA

Draft Outline of a Collaborative Canada-SEE Regional Project

Note: The draft outline below is based on the best information available from discussions with persons from a number of the states mentioned and information on the internet. The draft is simply an introductory concept and will be changed and shaped as a result of further discussion with persons in the states mentioned. Additions have been made to the original 4 nations involved in initial discussion.

#### **Introduction and Rationale**

Croatia, Slovenia, Montenegro, and Bosnia-Herzegovina are four South East

Europe (SEE) nations, which have undergone significant turmoil in the recent past. In

political terms each nation recently declared independence of former

political/governmental relationships with resultant military conflict. In terms of

education, the focus of this proposed collaborative regional project, significant change is

occurring as well, as each nation re-organizes and modernizes its educational system.

One particular area of concern in this re-organization is education for students with disabilities. For much of the twentieth century the education systems of these four SEE nations adhered to the soviet model of education. Under this model students with disabilities were educated separately from typical students in a system generally referred to as "special education". Teachers of students with disabilities received their professional preparation in programs separate from their colleagues who taught typical students. Thus, both students with disabilities and their teachers were separated from

mainstream education, its philosophies of normal development, and its pedagogical approaches. This reality, for many citizens with disabilities, over-spilled the boundaries of education and negatively affected their lives in the general community as well, alienating them from family, neighbourhood peers, and the common activities of daily life, and otherwise marginalized them.

UNICEF (2000) has commented, with regard to Bosnia-Herzegovina, that "To build the capacity of educators to address the needs and diversities in the educational process special attention needs to be placed on ensuring the right to attention for marginalized groups of children" such as those with disabilities. The United Nations has been clear in setting a policy that no child should be denied education, and that Education for All is recognized as the right of all children, including those with disabilities. Within the area of disability specifically the UN and UNESCO have been equally clear in stating that access to mainstream schools is the preferred model of education for students with disabilities. Inclusion is viewed as a stronger answer to the educational needs of citizens with disabilities, than is special education and segregation. Indeed, the Organization for Economic Cooperation and Development research report of March 2000 on *Inclusive* Education at Work: Students with Disabilities in Mainstream Schools concluded that "based on the examples of inclusion described in this [study] it would be fair to conclude from an educational point of view there is no limit to the degree of inclusion possible. All children however heavily disabled can be included in regular schools with no detriment to themselves or other pupils.... The question then has to be; is there an educational rationale for maintaining segregated provision in a public education system? Given the evidence gathered here, the answer is no!".

The contemporary term for education of all citizens, including those with disabilities, in mainstream schools is "inclusive education". Under inclusive education it is considered the right of all with disabilities to be educated in mainstream classrooms with their typical peers, without fear of being segregated due to individual levels of academic and social achievement.

Adherence to a model of segregated education in the Balkan states for the approximately 10 to 14 % of students with disabilities is beginning to change. Kis-Gravas of the University of Zagreb and Ljubic of the Croatian Ministry of Sport (2003) state "Today, however, we encounter more often the term *inclusion*, which replaces integration and students with development difficulties is replaced with students with special needs". Opara (2000) notes that Slovenian educators "have been changing the consciousness and understanding of persons with special needs in the direction of the new culture of inclusion". Djurisic, working with the group Pathways (Staze) in Montenegro notes that much consciousness raising must be done before inclusion can go beyond small projects. She notes that Pathways is "a raising awareness, campaigning and advocacy organization" which would be eager to work with others on a regional project which has the objective of joining governments, parent groups, groups of persons with disabilities, universities, and education systems in support of reform toward inclusive education. However, teacher knowledge has not kept pace with even this modest change. Of the approximate 2,100,000 children 0 to 14 years of age in the four nations, an estimated 10 to 14 % or 210,000 to 294,000 are disabled. Many are in segregated settings. A limited number are in integrated settings. A number are not in school at all. Few are in truly inclusive settings. Opara also notes that even though some children with

special needs now are being placed in general education classrooms with typical peers, there is concern "whether students with special needs are appropriately taken care of "in those general education classrooms". Kis-Glavas and Ljubic (2003) add to the evidence of inappropriate forms of integration and resistance to inclusion. "Some experts, having worked long in special conditions are not prepared to leave the security of their position in protected environments and accept integration/inclusion".

The collaborative project proposed here is one that will develop a regional model based on Croatia, Slovenia, Montenegro, and Bosnia-Herzegovina (now expanded to include Serbia, Sarajevo, and Macedonia). The project will support and stimulate government, universities, educators in school systems, parents, and people with disabilities in their move toward inclusive education. Such a project would be based on recognition that:

- Education For All and access to mainstream schools for students with disabilities is supported by the United Nations and UNESCO as preferred policy and practice.
- That the contemporary shift from the special education model, with its emphasis on segregation for citizens with disabilities, to the inclusive model, with its emphasis on education for all in general education classrooms, is international in nature. This shift is occurring at every level of education from early childhood through post-secondary.
- That the governments of Croatia, Slovenia, Montenegro, and Bosnia Herzegovina (plus Serbia, Sarajevo, and Macedonia) have put policies of

- Education For All in place, though resources and knowledge presently are not sufficient to move forward quickly and powerfully.
- That a resultant disjuncture between government policy of support for Education For All and national educational practice for students with disabilities exists in each nation.
- That support exists for movement toward inclusive education is apparent
  in Croatia, Slovenia, Montenegro, and Bosnia-Herzegovina (plus Serbia,
  Sarajevo, and Macedonia) across government, educators, parents, and
  persons with disabilities exists.
- That Canada, with its realization of Education For All and its initiation of inclusive education for students with disabilities in the late 1960's, has particular expertise in this field at the level of government, universities, school systems, and educators, parents, and persons with disabilities from early childhood through post-secondary.

It would appear that there is fertile ground for a partnership focused on inclusive education between Canadian people and institutions with expertise in inclusive education with leaders and institutions in Croatia, Slovenia, Montenegro, and Bosnia-Herzegovina (plus Serbia, Sarajevo, and Macedonia).

In particular, the Marsha Forest Centre located in Toronto, Ontario is well-placed to take Canadian leadership in such a partnership and form a strong team of Canadian and other experts in inclusive education. The Marsha Forest Centre is an internationally known Centre with a mandate for inclusion. It is through the Centre, in close partnership with others, that the strategies Circle of Friends, PATH, and MAPS were developed.

Those leading the Centre are acknowledged academic and community leaders at the international level in inclusive education. They have strong connections to both English and French Canadian universities, to universities in other nations, to Canadian school systems that have moved to the inclusive education model, with researchers in inclusive education, with parent and other advocacy groups, and with persons with disabilities. In particular, they have experience as consultants in inclusive education to nations in both developed, developing, and war-torn parts of the world. The leaders of the Marsha Forest Centre also have personal and professional connection to a number of leaders in inclusive education in SEE, as well as in a number of other nations.

#### **Project Proposal**

It is proposed that various interested parties in Canada Croatia, Slovenia,
Montenegro, and Bosnia-Herzegovina (plus Serbia, Sarajevo, and Macedonia) develop a
detailed plan to put before Canada's Canadian International Development Agency
(CIDA) for funding of a three to five year plan for supporting, stimulating, and
researching inclusive education across the region formed by the four nations. The plan
would entail contributions to the project by governments and other agencies in each
nation.

The overall objective would be to establish on a sustainable basis a collaborative and coordinated structure across the participating nations that would involve government, universities, field level educational practitioners, parents, groups of persons with disabilities, professional educator organizations, and other interested groups, all joined in a coherent plan to establish inclusive education as a functional reality.

#### **Project Components**

#### A. Regional Action Group

An action group composed of government, educator, advocate, and persons with disabilities representatives, and of Canadian representatives, mandated to develop a funding submission to CIDA and appropriate officials and other interested parties in the four nations be formed.

This group would plan, guide, and monitor project activities.

#### B. Teacher Preparation

- i. Participating universities, a minimum of one in each collaborating nation, will review teacher preparation offerings at the undergraduate level in the area of disability and design instructional components in inclusive education in basic teacher preparation for future classroom teachers.
- ii. Programs will also be offered in preparation of teachers with specialized preparation in disabilities to function as resource support workers in community school settings in support of general education.

#### C. Graduate Studies

A program of Graduate Studies will be offered to prepare future leaders and researchers in inclusive education.

D. Collaboration with Field Educators & Development of Pilot Programs

The Regional Action Group will work with university faculty and field educators in
development of pilot inclusive education programs at the early childhood, lower
school, and secondary school levels for ages 0 to 14. These pilot programs will be
sited throughout the region comprised of the participating nations.

#### E. In-service Teacher Professional Preparation

Field-sited teacher professional development programs will be offered in those areas where pilot programs exist and in other areas as appropriate.

#### F. Resource Development

Universities, educators, parent groups, advocate groups, and organizations of persons with disabilities will plan, priorize, and develop print and other multi-language resources for teachers, universities, families, and others in support of inclusive education.

#### G. Advocate Groups

Advocate groups composed of parents and others and supportive of inclusive education will be assisted in development of links between families, schools, and communities to ensure collaborative activity and the development of positive community actions to further involvement of persons with disabilities in the general community.

#### H. Groups of Persons with Disabilities

From the beginning of the proposed regional project persons with disabilities will be full members of the project and involved in all phases and activities. They will be represented on the Regional Action Group and on committees coordinating other components of the project.

#### **Short-Term Plan of Action**

At this stage it is necessary in the participating nations to determine if people in the participating nations are interested to the point:

- Where they agree that it would be worthwhile to form a Regional Action
   Committee to guide development of a funding proposal to CIDA
- Where they agree to provide written indication of support for the proposed
   project and indicate what forms this support would take
- Where they agree to locate others in their nations and discuss the proposal with them to strengthen and widen support. There will be a need to approach local universities, national government, local field educators, parents and other advocates, and groups of persons with disabilities.
- Where they agree to solicit letters of support from the above groups.
   In Canada it will be necessary to collate letters of support received, to prepare a project outline (much like that above), and to arrange a visit with appropriate CIDA officials to determine degree of CIDA interest.

A timeline for these various activities and receipt of letters of support to the end of August 2003 is recommended. This timeline would leave time to visit CIDA officials in Ottawa, Canada and determine CIDA interest.

#### First Step

The first step would be to arrange a visit of Canadian representatives to one of the participating nations. The objective of this visit would be to discuss the form and content of a larger proposal for CIDA consideration. Development of this proposal would take some months and involve a number of discussion visits.

Funding would need to be found to support working visits and other activities during this period of proposal development. The Marsha Forest Centre will fund two

Canadian team representatives for the first inter-nation meeting. (This point refers to the already held meeting in Elerji, Slovenia.)

April 7, 2003